DOCKET FILE COPY ORIGINAL

Before the Federal Communications Commission Washington, D.C. 20554

10CT - 71954

In the Matter of

Petition of the People of the State of California and the Public Utilities Commission of the State of California

To Retain Regulatory Authority Over Intrastate Cellular Service Rates) PR Doc. No. 94-105

COMMENTS OF THE CELLULAR TELECOMMUNICATIONS INDUSTRY ASSOCIATION

The Cellular Telecommunications Industry Association ("CTIA")¹ respectfully submits its comments on the Draft Protective Order presented by the Commission at an ex parte meeting held on September 30, 1994, in the above-captioned proceeding.² For the reasons described below, CTIA opposes the imposition of a protective order at this time.

The Draft Protective Order addresses confidentiality issues raised by the State of California in its Request for Proprietary Treatment of Documents Used in Support of Petition to Retain Regulatory Authority Over Intrastate

No. of Copies rec'd_ List ABCDE

¹ CTIA is a trade association whose members provide commercial mobile radio services, including over 95 percent of the licensees providing cellular service to the United States, Canada, Mexico, and the nation's largest providers of ESMR service. CTIA's membership also includes wireless equipment manufacturers, support service providers, and others with an interest in the wireless industry.

In the Matter of Petition of the People of the State of California and the Public Utilities Commission of the State of California to Retain Regulatory Authority Over Intrastate Cellular Service Rates, PR Docket No. 94-105 (August 9, 1994).

Cellular Service Rates, filed August 8, 1994, in the above-captioned proceeding. While the draft Order broadly defines the confidential information that is the subject of the Order, CTIA maintains that it is premature to address the terms of any protective order at this time.

Any imposition of a protective order in this proceeding must be contingent upon the Commission first determining whether any person is entitled to access to this information. CTIA and the cellular carriers whose confidential data is at issue have not requested access to this information, and CTIA has no desire to comment on carrier specific data that is commercially sensitive. The one party that has requested access to the carriers' confidential information, the National Cellular Resellers Association ("NCRA"), already had an opportunity to obtain access to this data through participation in the state proceeding in California. In any event, the Commission has yet to determine whether NCRA has provided sufficient justification for granting such access. Until the Commission makes its determination, it is premature as to whether a protective order is an appropriate remedy for this matter.

Second, the cellular carriers participating in this proceeding are not able to make an informed response to the Commission's request for a Protective Order because in this case, unlike *Ellipsat Corp.*, FOIA Control No. 92-83, 7 FCC Rcd. 3595 (1992), the cellular carriers do not know what

confidential information has been submitted to the Commission by the State of California. Accordingly, the cellular carriers are understandably reluctant to agree to the terms of a protective order at a time when they do not know the type (or types) of confidential and commercially sensitive data that have been selected by the State of California. At a minimum, before the cellular carriers are asked to discuss the terms of Protective Order, the State of California should disclose to each carrier the carrierspecific information that the state's petition sets forth. Only after the cellular carriers have been informed as to the nature of their confidential data that the State of California has placed in issue can they make informed, knowing decisions concerning the nature and scope of any protective order. Thus, at this time, it is premature to ask the parties to agree to such an order.

CONCLUSION

For the foregoing reasons, CTIA opposes imposition of a protective order at this time.

Respectfully submitted,

CELLULAR TELECOMMUNICATIONS
INDUSTRY ASSOCIATION

Michael F. Altschul Vice President, General Counsel

> Andrea D. Williams Staff Counsel

1250 Connecticut Avenue, NW, Suite 200 Washington, DC 20036

October 7, 1994

CERTIFICATE OF SERVICE

I, Andrea D. Williams, hereby certify that on this 7th day of October, 1994 copies of the foregoing Comments of the Cellular Telecommunications Industry Association were served by hand delivery upon the following parties:

Mr. Williams Caton Secretary Federal Communications Commission 1919 M Street, N.W., Room 222 Washington, D.C. 20554

International Transcript Service 1919 M Street, N.W., Room 246 Washington, D.C. 20554

Andrea D. Williams

CERTIFICATE OF SERVICE

I, Andrea D. Williams, hereby certify that on this 7th day of October, 1994 copies of the foregoing Comments of the Cellular Telecommunications Industry Association were sent by U.S. mail, postage prepaid to the following parties:

Peter Arth, Jr., Esquire
Edward W. O'Neill, Esquire
Ellen S. Levin, Esquire
State of California
Public Utilities Commission
505 Van Ness Avenue
San Francisco, California 94102
Attorneys for the People of the
State of California and the
Public Utilities Commission
of the State of California

National Cellular Resellers Association Joel H. Levy William B. Wilhelm, Jr. Cohn and Marks Suite 600 1333 New Hampshire Avenue, N.W. Washingotn, D.C. 20036

David A. Gross, Esquire
Kathleen Q. Abernathy, Esquire
AirTouch Communications
1818 N Street, N.W.
8th Floor
Washington, D.C. 20036
Attorneys for AirTouch Communications

William J. Sill
R. Bradley Koerner
McFadden, Evans and Sill
1627 Eye Street, N.W.
Suite 810
Washington, D.C. 20006
Attorneys for GTE Service Corporation

Mary B. Cranston, Esquire
Megan Waters Pierson, Esquire
Joseph A. Hearst, Esquire
Pillsbury Madison & Sutro
P.O. Box 7880
San Francisco, CA 94120-7880
Attorneys for AirTouch Communications

Alan R. Shark, President American Mobile Telecommunications Association, Inc. 1150 18th Street, N.W. Suite 250 Washington, D.C. 20036

Elizabeth R. Sachs, Esquire
Lukas, McGowan, Nace & Gutierriez
1111 19th Street, N.W.
Suite 1200
Washington, D.C. 20036
Attorney for American Mobile
Telecommunications Association, Inc.

David A. Simpson, Esquire
Young, Vogl, Harlick & Wilson
425 California Street
Suite 2500
San Francisco, CA 94101
Attorney for Bakersfield Cellular
Telephone Company

Adam A. Anderson, Esquire Suzanne Toller, Esquire Bay Area Cellular Telephone Company 651 Gateway Boulevard Suite 1500 South San Francisco, CA 94080

Richard Hansen, Chairman of Cellular Agents Trade Association 11268 Washington Blvd. Suite 201 Culver City, CA 90230 Michael B. Day, Esquire
Jeanne M. Bennett, Esquire
Michael J. Thompson, Esquire
Jerome F. Candelaria, Esquire
Wright & Talisman, P.C.
100 Bush Street
Shell Building, Suite 225
San Francisco, CA 94104
Attorneys for Cellular Carriers
Association of California

Mark Gascoigne
Dennis Shelley
Information Technology Service
Internal Services Department
County of Los Angeles
9150 East Imperial Highway
Downey, California 90242
Attorneys for County of Los Angeles

Russell H. Fox, Esquire
Susan H.R. Jones, Esquire
Gardner, Carton & Douglas
1301 K Street, N.W.
Suite 900, East Tower
Washington, D.C. 20005
Attorneys for E.F. Johnson Company

David M. Wilson, Esquire Young, Vogl, Harlick & Wilson 425 California Street Suite 2500 San Francisco, CA 94104 Attorney for Los Angeles Cellular Telephone Company

Scott K. Morris Vice President of External Affairs McCaw Cellular Communications, Inc. 5400 Carillon Point Kirkland, Washington 98033 Howard J. Symons, Esquire
James A. Kirkland, Esquire
Cherie R. Kiser, Esquire
Kecia Boney, Esquire
Tara M. Corvo, Esquire
Mintz, Levin, Cohn, Ferris,
Glovsky and Popeo, P.C.
Suite 900
701 Pennsylvania Avenue, N.W.
Washington, D.C. 20004
Attorneys for McCaw Cellular
Communications, Inc.

James M. Tobin, Esquire
Mary E. Wand, Esquire
Morrison & Foerster
345 California Street
San Francisco, CA 94104-2576
Attorneys for McCaw Cellular
Communications, Inc.

Thomas Gutierrez, Esquire
J. Justin McClure, Esquire
Lukas, McGowan, Nace &
Gutierrez, Chartered
1111 Nineteenth Street, N.W.
Suite 1200
Washington, D.C. 20036
Attorneys for Mobile Telecommunications
Technologies Corp.

Jeffrey S. Bork, Esquire
Laurie Bennett, Esquire
U.S. West Cellular of California, Inc.
1801 California Street
Suite 5100
Denver, CO 80202

Leonard J. Kennedy
Laura H. Phillips
Richard S. Denning
Dow, Lohnes & Albertson
1255 23rd Street, N.W.
Washington, D.C. 20037
Attorneys for Nextel Communications, Inc.

Mark J. Golden, Acting President Personal Communications Industry Association 1019 Nineteenth Street, N.W. Suite 1100 Washington, D.C. 20036

Michael Shames, Esquire 1717 Kettner Blvd. Suite 105 San Diego, CA 92101 Attorney for Utility Consumer's Action Network and Towards Utility Rate Normalization

Peter A. Casciato A Professional Corporation Suite 701 8 California Street San Francisco, California 94111

Lewis J. Paper
Keck, Mahin & Cate
1201 New York Avenue, N.W.
Washington, D.C. 20005
Attorneys for Cellular Resellers
Association, Inc., Cellular Service, Inc.,
and ComTech, Inc.

Judith St. Ledger - Roty, Esquire James J. Freeman, Esquire Reed, Smith, Shaw & McClay 1200 18th Street, N.W. Washington, D.C. 20036 Attorneys for Paging Network, Inc.

Andrea D. Williams